

## Message Text

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INFO OCT-01 IO-12 ADP-00 ARA-11 SS-15 NSC-10 INRE-00

CIAE-00 DODE-00 PM-09 H-02 INR-10 NSAE-00 PA-03

RSC-01 PRS-01 USIA-12 AID-20 EB-11 CIEP-02 TRSE-00

STR-08 OMB-01 CEA-02 NIC-01 COME-00 XMB-07 OPIC-12

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TAGS: PFOR, OAS, CI

SUBJECT: OASGA 12- CHILEAN FOREIGN MINISTER' S SPEECH

SUMMARY: CHILEAN FOREIGN MINISTER ALMEYDA DELIVERED LONG, GENERALLY UNEMOTIONAL ADDRESS TO OASGA PLENARY; CONCENTRATING ON CHILEAN ANALYSIS OF SHORTCOMINGS IN INTER-AMERICAN SYSTEM AND MEANS FOR RECTIFYING THEM. ALMEYDA ALSO REVIEWED CHILEAN- US DIFFERENCES FOCUSING ON NATIONALIZATION OF COPPER AND RECENT BILATERAL DISCUSSIONS ON THAT ISSUE. OTHER SUBJECTS COVERED BRIEFLY INCLUDED LAW OF THE SEA, MEXICAN CHARTER ON ECONOMIC RIGHTS AND DUTIES OF STATE, PANAMA CANAL, OAS CUBA POLICY. U. S. ( CRIMMINS) EXERCISED RIGHT OF REPLY TO REFUTE BRIEFLY CHILEAN ACCUSATIONS. END SUMMARY.

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2. SHORTCOMINGS OF INTER- AMERICAN SYSTEM. THE OAS, ACCORDING TO ALMEYDA, IS IN A SITUATION OF PROFOUND

CRISIS; THE SYSTEM IS MERELY A FORMAL STRUCTURE, LACKING SPIRIT OR CONTENT, REFLECTING THE PAST EPOCH WHEN IT SERVED TO MAINTAIN AND LEGITIMIZE DOMINATION BY THE NORTH AND DEPENDENCE OF THE LESS- DEVELOPED SOUTH. TWO FICTIONS EXIST IN SYSTEM, IDENTITY OF INTERESTS AND IDEALS, AND EQUALITY AMONG STATES. INTER- AMERICAN STRUCTURE WHICH EMERGED FROM THE 1940' S REFLECTED COLD- WAR CONCEPTS OF SECURITY AND POLITICAL DOMINATION, LEGITIMIZING SITUATION WHICH WOULD PERMIT FULL USE BY U. S. OF NATURAL RESOURCES OF LATIN AMERICA. RIO TREATY WAS BASED ON A PRESUMED HEMISPHERIC SOLIDARITY WHICH HAS NEVER EXISTED. ALMEYDA EMPHASIZED FRUSTRATIONS OF LATINS VIS- A- VIS USG POLICIES AT UNCTAD, ECOSOC, AND WITH THE ALLIANCE, CLAIMING THAT U. S. IN ALL CASES LINED UP WITH RICH COUNTRIES, NOT WITH HEMISPHERE.

3. LATIN AMERICAN CONSENSUS: BEGINNING WITH 1969 CONSENSUS OF VINA DEL MAR, LAS BEGAN TO REALIZE IDENTITY OF THEIR FUNDAMENTAL INTERESTS IN PRESENTING SET OF LATIN AMERICAN PROBLEMS TO U. S. CECLA HAS WELL FULFILLED ITS ROLE AS ONLY HIGH LEVEL INTERGOVERNMENTAL ORGANIZATION THAT ARTICULATES A COMMON LATIN POSITION BEFORE UNITED STATES, THIS NEW LA SPIRIT OF UNITY WAS EXEMPLIFIED LAST WEEK WITH ECLA IN QUITO, WITH IA- ECOSOC IN BOGOTA IN FEBRUARY, AND IN LA SUPPORT FOR PANAMA AT RECENT SECURITY COUNCIL MEETING.

4. RESTRUCTURING: SYSTEM MUST BE RESTRUCTURED SO AS TO FURTHER A DIALOGUE BETWEEN U. S., ON ONE HAND, AND LATIN AMERICA ON OTHER, TAKING INTO ACCOUNT POTENTIAL FOR CONFLICT AND NEED FOR CONSTRUCTIVE SUGGESTIONS WHICH WILL SERVE INTER- AMERICAN COOPERATION. THE KEY IS (A) A HIGH LEVEL POLITICAL ORGAN, SUCCESSOR TO OASGA, TO DISCUSS THE CONFLICT BETWEEN U. S. AND LA' S, AND (B) SPECIALIZED ORGANS TO PROMOTE HEMISPHERIC COOPERATION IN THE AREAS NOW COVERED BY IA- ECOSOC AND CIES ( ECONOMIC AND SOCIAL COUNCIL). ALL REMNANTS OF SYSTEM WHICH REFLECT THE COLD WAR AND MAINTENANCE OF THE STATUS QUO MUST BE ELIMINATED. SPECIFICALLY, (A) POLITICAL AND UNCLASSIFIED

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ECONOMIC SANCTIONS AGAINST CUBA MUST BE REJECTED; (B) SPECIAL COMMITTEE FOR CONSULTATION AND SECURITY MUST BE ABOLISHED; (C) RIO TREATY MUST BE REVISED TO ELIMINATE PROVISIONS INCONSISTENT WITH POLITICAL AND IDEOLOGICAL NEUTRALITY; (D) IDB MUST BE RESTRUCTURED TO ELIMINATE PRESENT DISEQUILIBRIUM OF POWER. PRINCIPLES OF IDEOLOGICAL PLURALISM, SELF- DETERMINATION, NON- INTERVENTION AND RESPECT FOR TREATIES ARE NECESSARY ASPECTS.

5. IMMEDIATE STEPS: ALMEYDA CALLED FOR SERIES OF CONSULTATIONS AMONG LAS, EVEN IF IT DID NOT IMMEDIATELY RESULT IN A RESTRUCTURING OF SYSTEM. HE SUGGESTED THE IMMEDIATE STRENGTHENING OF CECLA AND CACTAL (SPECIALIZED CONFERENCE ON THE APPLICATION OF TECHNOLOGY TO THE DEVELOPMENT OF LA), AND THE ESTABLISHMENT OF A DIRECT LINK WITH ECLA. ECLA SHOULD BE LATINIZED, AS SHOULD CIAP.

6. NATIONALIZATION OF COPPER: A REVIEW OF CHILE- U. S. DIFFERENCES WAS OFFERED AS AN EXAMPLE OF DIVERGENCE OF INTERESTS BETWEEN U. S. AND LAS. ALMEYDA CLAIMED MAJOR COPPER INDUSTRY HAD BEEN NATIONALIZED ACCORDING TO CHILEAN CONSTITUTION, AND WAS ACCOMPLISHED IN STRICT OBSERVANCE OF PRINCIPLES OF INTERNATIONAL LAW, ESPECIALLY UN RESOLUTION 1803. CHILEAN INTERNAL LEGISLATION RECOGNIZES PRINCIPLE OF JUST COMPENSATION. THREE COMPANIES HAVE BEEN SUBJECT TO EXCESS PROFITS DEDUCTIONS, AS PROVIDED IN CONSTITUTION. USG HAS OBJECTED TO THIS PROCESS, BASING ITS ARGUMENT ON A PROMPT, ADEQUATE AND EFFECTIVE COMPENSATION STANDARD WHICH HAS NEVER BEEN RECOGNIZED UNDER INTERNATIONAL LAW.

7. ECONOMIC COERCION: AS A RESULT OF THE NATIONALIZATION, CHILE HAS BEEN SUBJECTED TO A VARIETY OF UNILATERAL MEASURES BY THE U. S. WHICH HAVE INJURED THE CHILEAN ECONOMY AND VIOLATE INTERNATIONAL LAW. VARIOUS U. S. LAWS AND POLICIES AFFECTING LOANS BY THE INTERNATIONAL FINANCIAL INSTITUTIONS (IFIS) TO COUNTRIES WHICH NATIONALIZE WITHOUT FOLLOWING THE CRITERIA PRESCRIBED BY USG VIOLATE PRINCIPLE OF MULTILATERALISM AND ARE UNCLASSIFIED

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FLAGRANT VIOLATION OF CHARTER OF WORLD BANK AND IDB, AS WELL AS ARTICLE 19 OF OAS CHARTER. HE SAID PERU, GUYANA AND ECUADOR HAVE ALSO BEEN SUBJECT TO COERCIVE MEASURES IN IFIS BECAUSE OF THEIR ACTIONS, AS A RESULT OF UNILATERAL U. S. POLICIES.

8. BILATERAL NEGOTIATIONS: ALMEYDA DENOUNCED USG ATTEMPTS TO CONNECT EXTERNAL DEBT AND NATIONALIZATION AT THE 1972 PARIS CLUB MEETINGS, AND REVIEWED BILATERAL NEGOTIATIONS WHICH BEGAN IN DECEMBER. CHILE PROPOSED SUBMISSION OF DIFFERENCES WHICH CANNOT BE SETTLED BILATERALLY TO THE PROVISIONS OF THE 1914 TREATY, WHICH WAS DESIGNED FOR SUCH PURPOSE. U. S. HAS NEITHER REJECTED THIS PROPOSAL NOR ACCEPTED IT; THE TWO COUNTRIES SEEM TO HAVE REACHED AN IMPASSE. (IN AD LIB, ALMEYDA NOTED THAT SECRETARY HAD INDICATED THE WILLINGNESS OF THE U. S. TO CONTINUE NEGOTIATIONS TOWARD A POSSIBLE SOLUTION). CHILE IS WILLING TO HAVE RESOURCE

TO ANY INTERNATIONAL FORUM AND TO USE ANY  
BILATERAL AND MULTILATERAL LEGAL INSTRUMENT WHICH IS  
AVAILABLE TO PROTECT ITS INTERESTS AND TO REACH A JUST  
SOLUTION.

9. ITT: ALMEYDA CONTRASTED U. S. " INTRANSIGENCE" ON  
COPPER NATIONALIZATION WHERE IT RELIED ON A UNILATERAL  
INTERPRETATION OF INTERNATIONAL LAW, WITH ITS DISREGARD  
OF MOST ELEMENTARY PRINCIPLES OF INTERNATIONAL LAW  
IN THE " CONNIVANCE" OF U. S. G. FUNCTIONARIES WITH ITT  
OFFICIALS FOR PURPOSE OF INTERVENING IN INTERNAL  
POLITICS OF CHILE.

10. PANAMA: CHILE REITERATES ITS SUPPORT FOR LEGITIMATE  
ASPIRATIONS OF PANAMA, WHICH ALL OTHER LAS SHARE, TO  
REGAIN FULL SOVEREIGNTY OVER THEIR TERRITORY. ALMEYDA  
EMPHASIZED THIS MUST BE ACCOMPLISHED ACCORDING TO THE  
PRINCIPLES OF INTERNATIONAL LAW AS RECOGNIZED IN  
UN CHARTER.

11. MEXICAN CHARTER: ALMEYDA REITERATED HIS SUPPORT  
FOR MEXICAN CHARTER OF ECONOMIC RIGHTS AND DUTIES OF  
STATES ( ECHEVERRIA DOCTRINE) AND SUGGESTED THAT TREATY  
EMBODYING SUCH PRINCIPLES WAS DESIRABLE.  
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12. CRIMMINS REBUTTAL IN SEPTEL. ROGERS

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